

# CO-MANAGEMENT OF WILDLIFE RESOURCES IN GREENLAND

By Cand. Techn. Soc./Head of Department of Wildlife Amalie Jessen, Nuuk, Greenland

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#### Who am I and what to present

- I am Amalie Jessen. Born in Maniitsoq in West Greenland.
- 2. Master on Environment, Technology and Social Studies from University of Roskilde in Denmark, 1988.
- Studies focused on the societal consequences of production and consumption in relation to the environment, working life, living conditions and regional development.
- 4. Head of Department of Wildlife and Agriculture
- 5. Dealing with wildlife management since 1988
- 6. **PRESENTATION:** historic on regulation and management of wildlife resources from hunter to hunter management to departmental regulation and management
- 7. Local co-management and adaptation to changing environment climate change
- 8. Regional and bilateral wildlife management
- 9. International wildlife management
- 10. CONCLUSION: WHY matters local co-management?

# Historic on regulation and management of wildlife resources







### **Hunting is FOOD GATHERING**



# The historic on regulation and management of resources



- 1. Greenland a Self-governing nation under sovereignty of Denmark
- A coastal, non-industrialized nation dependent on the sustainable use of all marine resources, including whales
- 3. the importance of ecosystem-based management
- 4. biological based quotas and sound science
- 5. commitment to the increased local co-management and we have a high level of engagement in the international arena
- 6. Hunting is food gathering, but also administration of hunters activities
- 7. Sassuma Arnaa, Mother of the Sea, a protector of all creatures in the sea
- 8. Hunting is part of our modern life today, too
- These resources are shared throughout Greenland, but also with Nabors to the West and East

# Historic on regulation and management of wildlife resources



#### **Hunters management**

- hunter was closely connected to the animals and the surrounding nature/habitat
- technic and gears developed for thousands of years
- adapting to the surrounding nature and environment
- After arrival of western whalers and later the Danish colonization of Greenland, the Kalaallit society introduced to new habits and structure

#### **Municipal management**

- In 1960'ies, 70'ies and 80'ies the municipalities approved local bylaws regarding hunting
- adapted to the modern technology like harpoon cannons
- The by laws very specific to the area and in a descriptive and narrative way
- limitation in the use of new techniques



# Historic on regulation and management of wildlife resources

In the beginning of 1990'ies there was a system change



# Local co-management and adaptation to changing environment and climate



- Wildlife management responsibility given to Greenland from Denmark in 1985 – by that also to introducing laws, executive orders
- regulating the hunt for most species and the issuing of hunters' permits
- The local management and administration gradually developed
- Co-management of living resources more transparent, MOU formed
- Catch reporting requirement formed and structured database
- Example: local management procedure on narwhal and beluga hunting
- introduction of quota system in 2004 = introduction of co-management within the municipalities and management areas
- Development of the new system with carry-over systems nonaccumulative

### Regional and bilateral wildlife management; JCNB, NAMMCO





# Regional and bilateral wildlife management



- Stakeholder consultation in harvest management
- Cabinet formed a Hunting Council
- Formed hearing processes as part of a democratic decision-process
- Scientific and Traditional Ecological knowledge focus areas both in the regional and bilateral processes for quota-setting
- Quota share models between occupational and recreational hunting
- Hunting permits and modernization of the administration
- 2.500 occupational and 7.300 recreational hunters in Greenland



# Regional and bilateral wildlife management

 Quotas setting system in order to follow the scientific advice introduced in 2004

- Multi-year quota introduced in 2007
- New share policy in 2011 and
- 10 % of the quota to free time hunters
- Non-accumulating carry-over system 2013

# **Extended co-management** development



- In 2013 the Municipalities got the possibility to organize quota sharing in their respective management areas
- After quota decision from the Cabinet the various quota to management units are given to the Municipalities by issuing the permits/Licenses
- 3. Such new responsibilities require procedures, dialog and communication and control systems through hunting statistics
- 4. 9 Wildlife officers and 5 assistents to cover whole Greenland
- 5. NAMMCO inspection and observation scheme
- 6. The 4 municipalities consisting of 17 towns and around 56 setttlements have larger responsibilities and ownership which is the way to better co-management results

#### International wildlife management



- With reference to 1953 grundlov Greenland depends on Denmark when negotiating quotas,
- Greenland shares straggling stocks with nabor countries, incl. marine mammals
- Greenland is involved in following international management organizations:
- 1) The Oslo Convention on Polar Bears 1973
- The Greenland/Canada Joint Commission on Narwhal and Beluga -1989
- 3) The North Atlantic Marine Mammal Commission (NAMMCO) 1992
- 4) The Greenland/Canada Joint Commission on Polar Bears 2009
- 5) The International Whaling Commission (IWC) through Denmark joined mandate - 1948
- 6) Washington Convention (CITES) through Denmark 1973
- 7) Convention on Biodiversity (CBD)
- direct or indirect implications for Government of Greenland and the hunters
- Has to influence Denmark to get support for a positive or negative conclusion

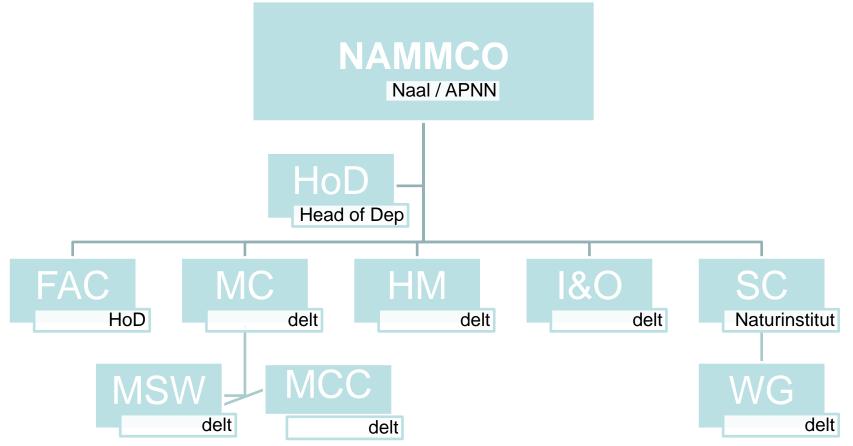


#### Good and bad experiences

- 1. On marine mammals; big differences in position/perceptions, the impacts from social media and NGO's worldwide.
- 2. EU cannot be member of IWC, however, it has agreed to hold common positions on marine mammals change in the power balance not beneficial for Greenland
- 3. Many decisions are based on feelings not on facts
- Hunters possibility for income are severelly affected by EU ban even with Inuit exemption
- 5. It takes a lot of time and resources to be part of international fora
- 6. IWC decision on whaling quota in 2012; "no" due to EU common position
- 7. The bad conscious changed in 2014; with a "yes" with the help from the EU

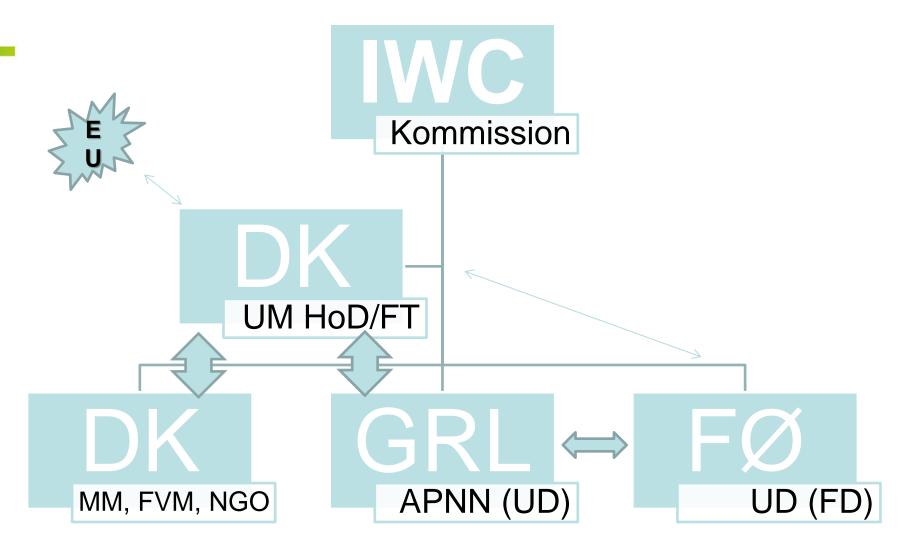
#### **NAMMCO**





#### Forhandlingsdiagrammer









- The climate is changing and the people in the Arctic are facing huge challenges
- Successful adaptation to climate change and the sustainable use of resources requires observation of the environment
- Scientific knowledge of the Arctic environment is far from complete and monitoring is logistically difficult and costly
- Local fishermen and hunters observe the environment all year round
- Their observations and knowledge are, however, rarely quantified, analyzed or used
- 56 new species; mackerel, blue fin tuna, grey seal and so on
- GRL Gov. piloted in 2012 the development of a community-based monitoring system (CBM) so called "PISUNA"

### WHY local co-management matters



- Kalaallit Inuit have practiced Community based monitoring (CBM) for generations
- CBM has recently emerged as a focused approach for government, industry, communities and scientists to help tackle wildlife management, resource development and other adaptation issues in Greenland
- CBM has many more aspects and benefits and is defined and used differently by different communities and organizations in a more constructive way.
- improve arctic policy and decision-making processes.
- CBM contributes to communities' understanding of ecological changes in their environment
- PISUNA and PISUNA BEST as examples for project

#### (Continued)



#### Why local co-management matters

#### The challenges:

- 1. How to share experiences and approaches in order to develop a common framework for best CBM practice(s) the geographical distances taken into account and the need of capacity building.
- 2. Identify and catalogue current successful CBM programs, list common elements for success, and identify future opportunities for CBM.
- 3. Identify how to best employ Kalaallits skills and knowledge in CBM program design and implementation.
- 4. Identify training and employment that are salient for community-based monitors.
- 5. Discuss how CBM results can be used to achieve local goals, for example through using the tools available in regulations such as comanagement.
- 6. Develop the goals and approach for a pilot CBM project to be developed through PISUNA-BEST (CBM project) in Greenland in designated areas.





### QUJANAQ THANK YOU

